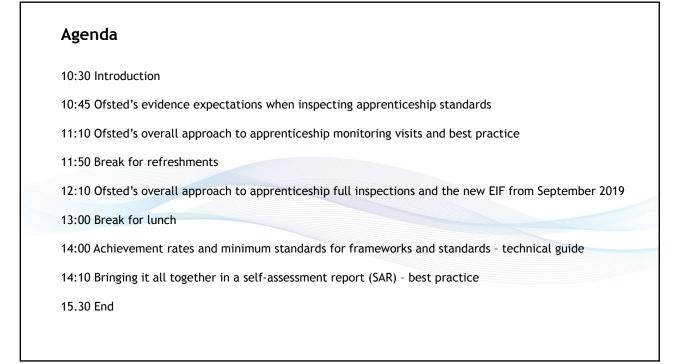
Ofsted's approach to apprenticeship monitoring and inspection

12 July 2019

> Nick Linford, author of the Complete Guide to Funding Apprenticeships
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Ofsted's annual report - what's on their mind? part 1



Ofsted raising standards improving lives

The new apprenticeship levy has contributed to a huge increase in the number of providers delivering apprenticeships, doubling the numbers of independent learning providers and employer providers. While we fully support the government's goal of boosting apprenticeship numbers, we are also seeing some early warning signs of a dilution of quality. Our new monitoring visits to some of these providers have shown common issues around poor governance, low-quality teaching and not enough time for off-the-job training. The people who suffer as a result are the apprentices themselves, who finish their programme without the knowledge and skills to succeed in the workplace.

At the same time as new, often small, providers spring up, some of the biggest providers continue to provide real cause for concern. We saw that one provider that had swiftly recruited apprentices over the past year was not providing apprenticeships that were fit for purpose. Apprentices were not learning anything new, they were just getting accreditation for knowledge and skills they already had. The majority did not even know they were an apprentice. There have been high-profile cases of mismanagement and significant falls in standards. In one case, the Education & Skills Funding Agency has terminated the provider's contract. Until that point, the provider was receiving millions of pounds of public money.

https://www.gov.uk/government/publications/ofsted-annual-report-201718-education-childrens-services-and-skills

Ofsted's annual report - what's on their mind? part 2

Ofsted



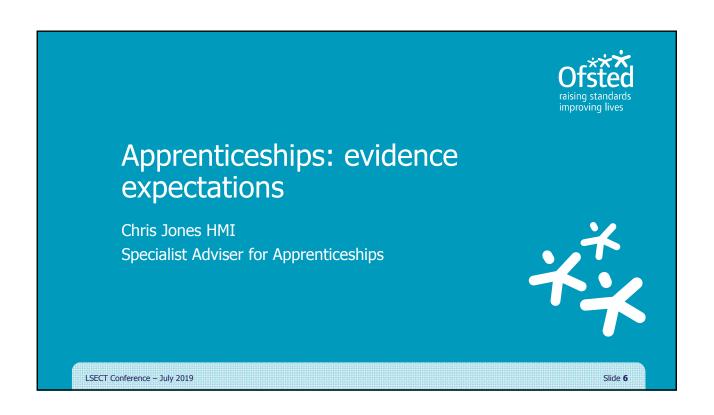
Along with the sudden expansion in the number of providers offering apprenticeships, we continue to be concerned about access to apprenticeships for the third of students who leave school without a full level 2 qualification each year.⁷ The number of under 19s starting an apprenticeship has been in decline for the last two years. Level 2 apprenticeship starts have declined from 78,500 last year to 62,000 this year.

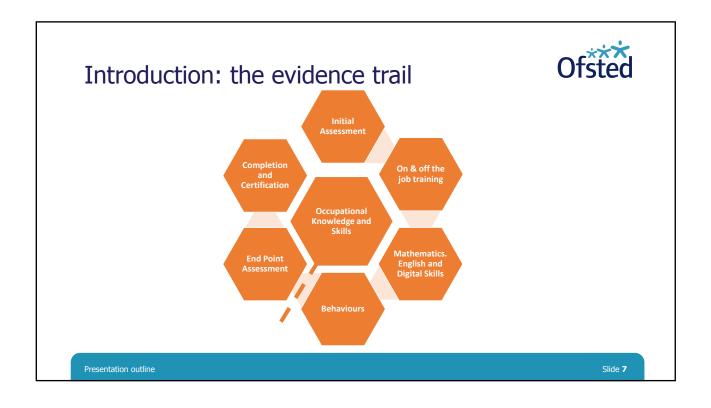
In contrast, the number of learners starting a higher apprenticeship has been growing year-on-year since 2011/12, increasing by around 10,000 apprentices a year for the past four years. We welcome more apprenticeships at higher levels, particularly when there is clear progression in an occupation from level 2 to degree level.

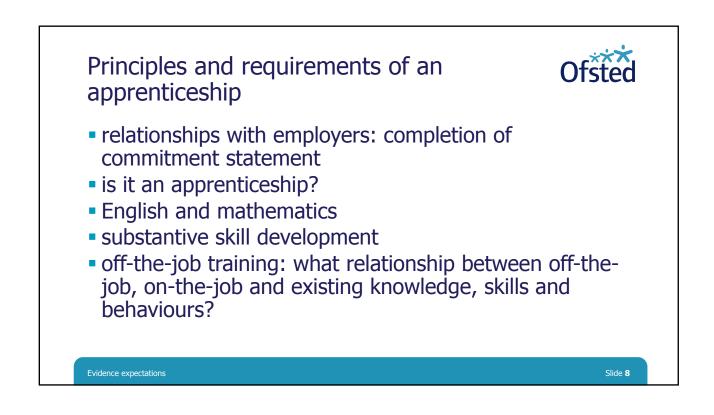
However, despite this rise in higher level apprenticeships, we are concerned that in many cases, levy money is not being spent in the intended way. We have seen examples where existing graduate schemes are in essence being rebadged as apprenticeships. This might meet the rules of the levy policy, but it falls well short of its spirit. We hope that government will give greater thought as to how levy money can be better directed at addressing skills shortages.

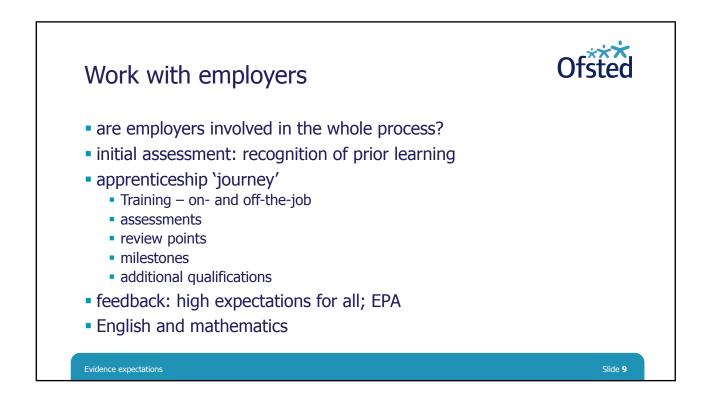
https://www.gov.uk/government/publications/ofsted-annual-report-201718-education-childrens-services-and-skills

| Further education and skills i | Further education and skills inspection report | | Ofsted | Ofsted | Key |
|--|--|--|--|--|------------------|
| Can Training | Nottinghamshire Training | Network | | raising standards improving lives | |
| inspection dates | Inspection dates | 26 Febru | ary-1 March 2019 | | messages |
| Overall effectiveness | Overall effectiveness | | Inadequate | 10-12 April 2019 | |
| Effectiveness of leadership and management | Effectiveness of leadership and Inadequate management | Adult learning programmes | Good | Inadequate | today: |
| Quality of teaching, learning an assessment | Quality of teaching, learning and Inadequate assessment | Apprenticeships | Inadequate | Inadequate | Luay. |
| Personal development, behavio welfare Dutcomes for learners | Personal development, behaviour and weifare improvement Outcomes for learners Inadequate | Traineeships | Requires improvement | | |
| Overall effectiveness at previou | Overall effectiveness at previous inspection | Requ | ires improvement | | > Look at |
| Summary of key find | Summary of key findings | | | Not previously inspected | |
| 'his is an inadequate provid | This is an inadequate provider | | | | inspection |
| Leaders and managers do no principles and requirements apprenticeship are met. Leaders' self-assessment rep | The principles of apprenticeship provision are not met; apprentices do not receive their entitlement to well-planned off-the-iob training. | Apprentices make slow progress and, in many subjects, few complete their apprenticeships within agreed timescales. | | p support the development of | reports |
| inaccurate, and their improve ineffective. As a result, leade have failed to identify and in | The management of subcontractors, who deliver most programmes, is weak. | Too few learners and apprent English skills sufficiently. | | lish, mathematics and communication technology weak. | Teherin |
| quality of education and trait Leaders and managers do no understanding of the progression | Governance arrangements do not provide the support and challenge necessary to secure improvements in the quality of provision. | Staff do not provide careers in and guidance that learners an need to plan their next steps | d apprentices effectively. | ntices do not develop knowledge, skills and | · Ofstad average |
| childcare apprentices make; apprentices make slow progr programmes. Managers do not ensure that | Leaders and managers have not remedied many of the areas of weakness identified at the previous inspection. | Tutors do not provide enough learners and apprentices to re potential. | | ntices make slow progress on ship programmes and have nned end date. | > Ofsted expect |
| assessments are completed t apprentices' and learners' sta result, assessors do not have | The provider has the following strengths | | | ingements are not effective. | you to know |
| understanding of what appre already know and what new skills they need to learn. | Staff provide good pastoral and personal care for learners and apprentices. Most trainees benefit from good work | Apprentices develop their mat well. Leaders have a strong and su | | | yourself |
| The provider has the followi Leaders and managers have | Plost trainees benefit from good work placements that help them to improve their readiness for employment. | Leaders have a strong and su commitment to making provis local communities who face by part in training and developm | ion for adults in arriers to taking | evel 3 and level 4 management in additional professional | - |

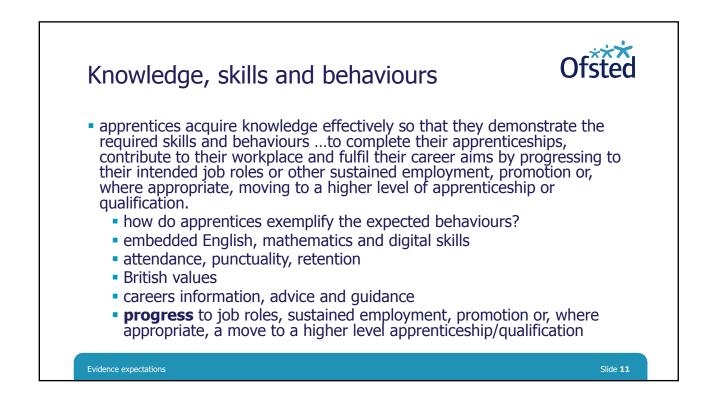


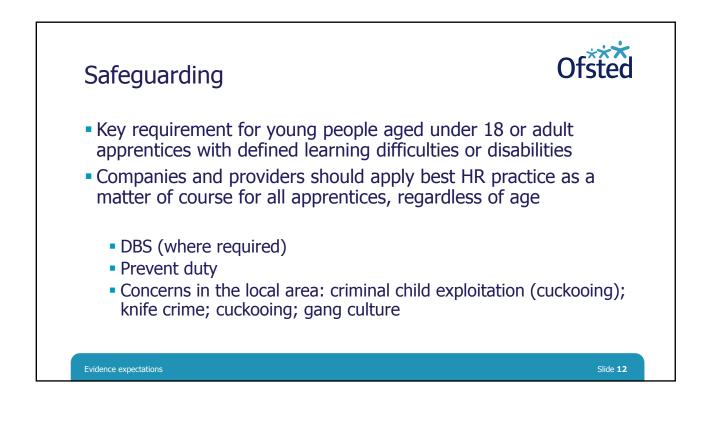










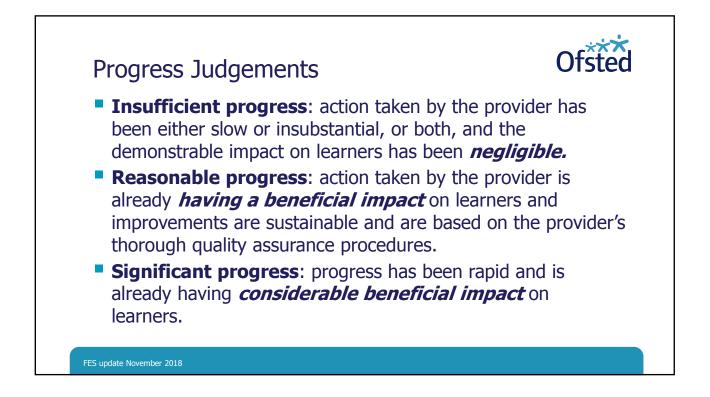


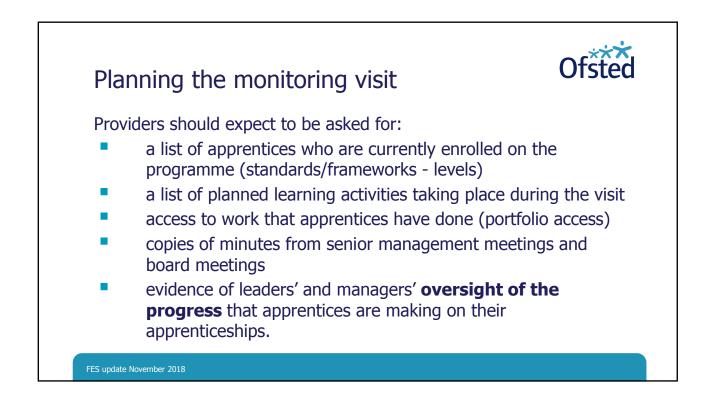












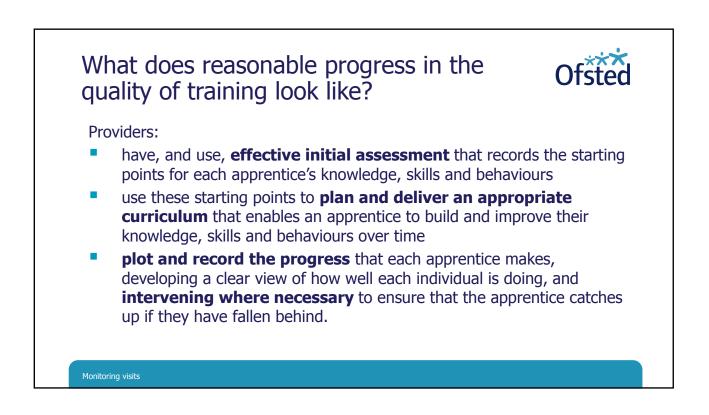


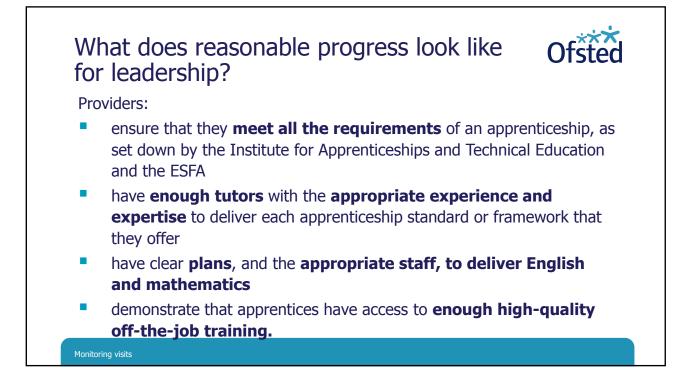


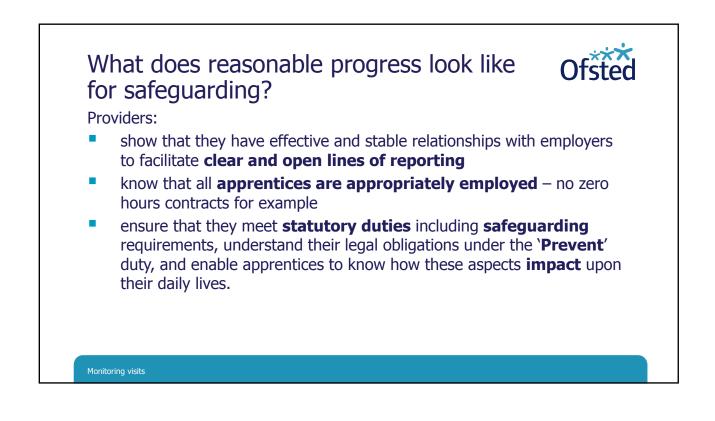




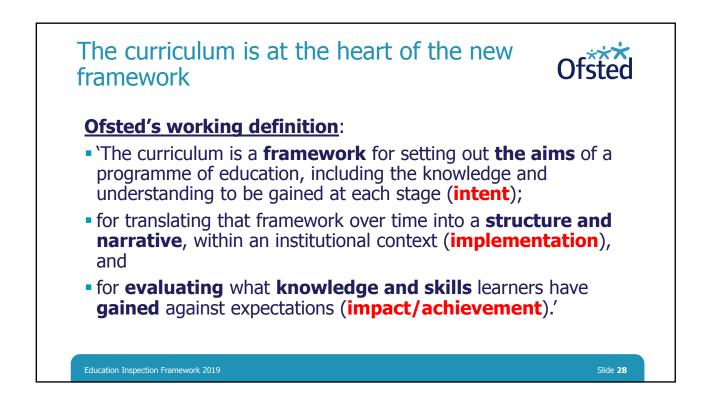


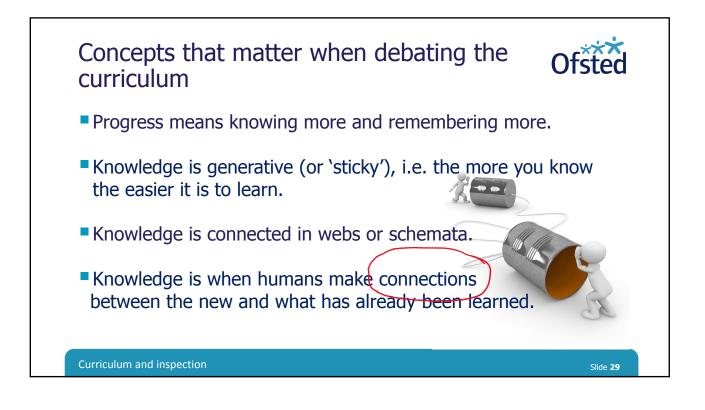


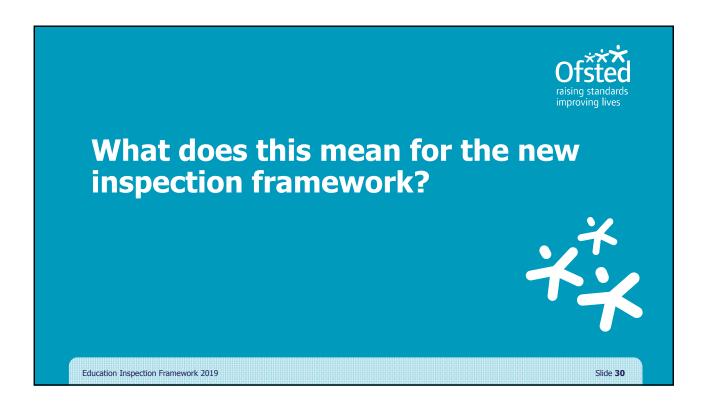


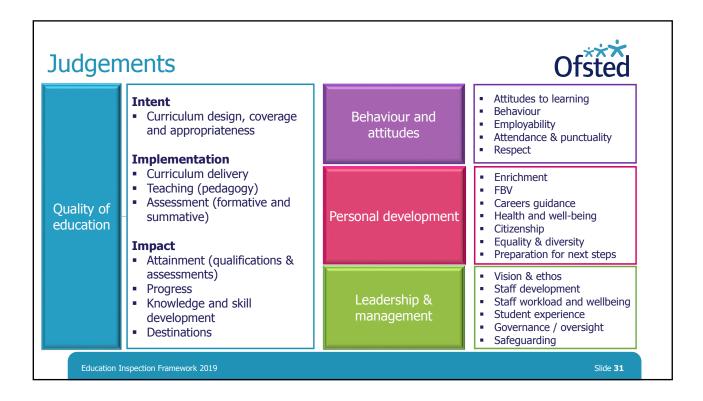


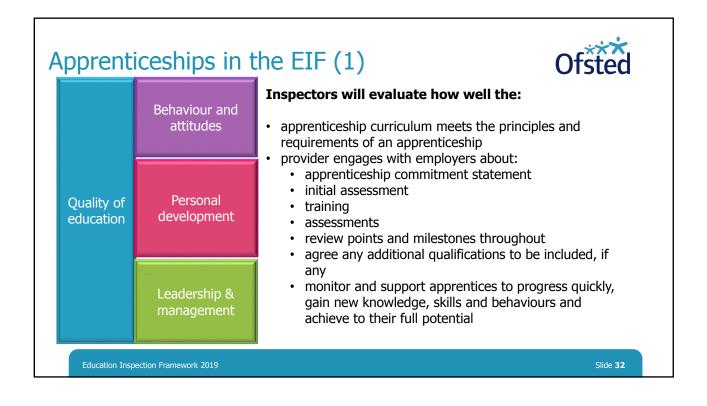




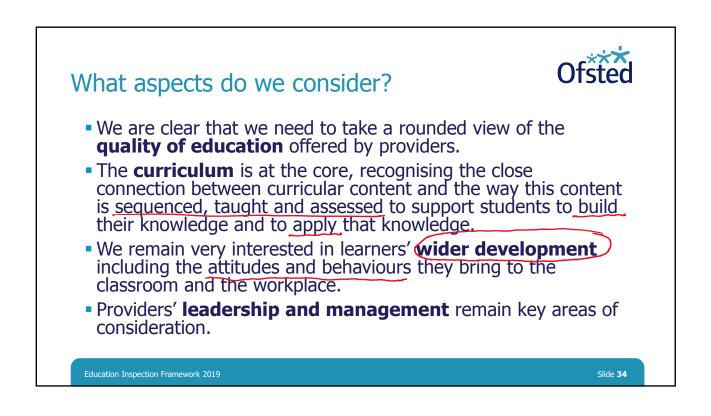


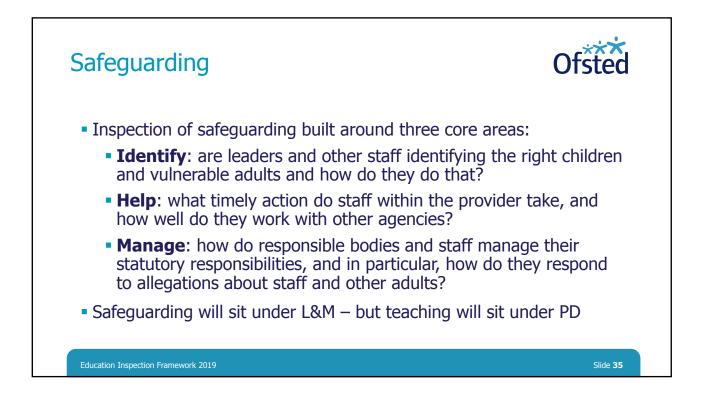




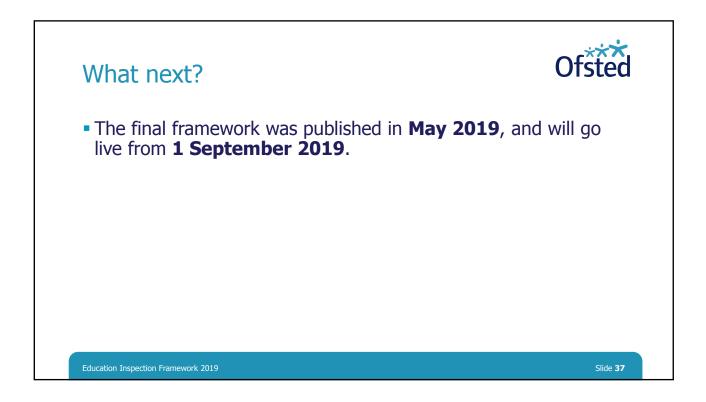


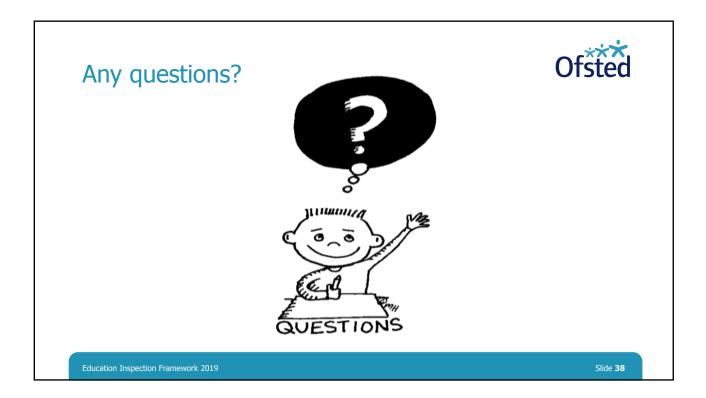




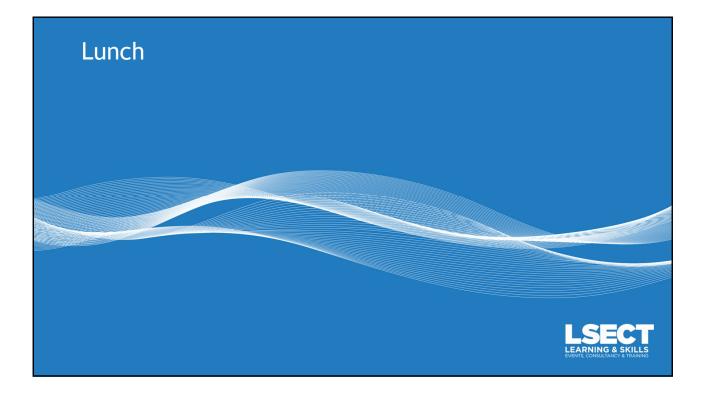


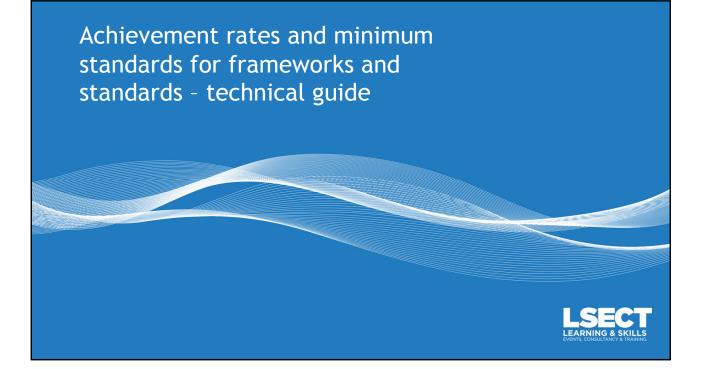












Overall and timely achievement rates

Qualification Achievement Rates (QARs) are used in the National Achievement Rate Tables (NARTs) to show apprentices and employers the relative quality of provision

Typically QAR reports are shared with providers Jan-March and become public (NARTs) May-June.

The **OVErall** QAR is based on the hybrid end year. The hybrid end year is either:

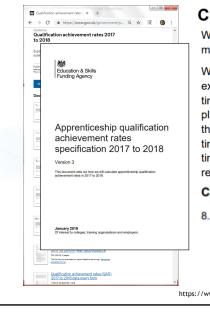
- the reporting year for overdue continuing learning aims and overdue planned breaks, or
- the later of the actual end year or the planned end year of an apprenticeship. The apprenticeships included in the 2016 to 2017 overall QAR are those with a hybrid end year of 2016 to 2017

The **timely** QAR is based on the planned end year of an apprenticeship. The apprenticeships considered for the 2016 to 2017 timely QAR measure are those with a planned end date in the funding year ending 31 July 2017. In timely QARs an apprenticeship is counted as achieved if the date of achievement is:

- on or before the planned end date; or
- no more than 90 days after the planned end date.

| National achieven | | Institution Type | Overall Cohort | Overall Achieveme Rate % |
|---|---|---------------------|-------------------|--------------------------------|
| ables (NARTs) for | | College | 134,120 | 68.7 |
| ational achievement rates table × + | -to-2018 * 0 • ; | Other Public Funded | 27,230 | 75.5 |
| Official Statistics National achievement rates tables | | Private Sector | 245,410 | 65.6 |
| 2017 to 2018 | Sixth Form College | 1,820 | 68.1 | |
| Apprenticeship, education and training annual national | Specialist College | 3,530 | 72.3 | |
| achievement rate tables (NARTs), including open data CS | All | 412,190 | 67.3 | |
| Applies to: England | Related content National achievement rates tables 2016 to 2017 | Institution Type | Overall Cohort | Achieveme Rate % |
| Documents | Qualification achievement rates (QAB) | College | 130.680 | 59.6 |
| Main text: NARTs 2017 to 2018 | 2017 to 2018 National achievement rates tables 2015 to 2016 | Other Public Funded | 25,890 | 68.0 |
| PDF, 330KB, 7 pages This file may not be suitable for users of assistive technology. <u>Resuest an</u> accessible format. | Statistics: national achievement rates tables Qualification achievement rates 2016 to | Private Sector | 231,160 | 57.9 |
| | 2017 | Sixth Form College | 1,910 | 54.9 |
| | Collection Statistics: national achievement rates | Specialist College | 3,610 | 57.1 |
| 2017 to 2018 NARTs: apprenticeship standards explanatory paper | tables | | | |





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Changes from the 2016 to 2017 business rules

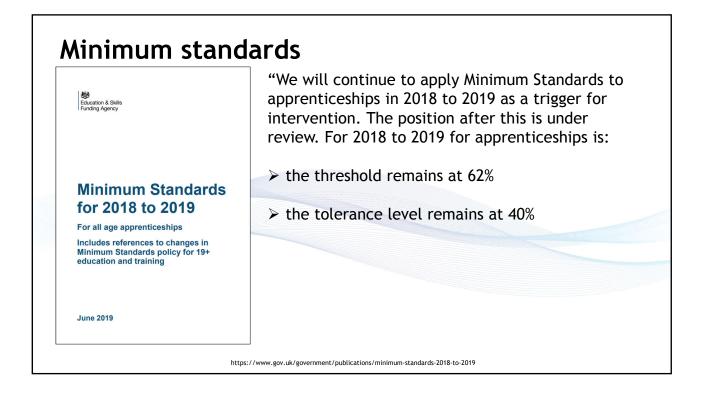
We will **include** all apprenticeship starts from 1 May 2017 recorded under Funding model 36 ('Apprenticeships (from 1 May 2017)').

We will **exclude** apprenticeship standards from the timely achievement rates. We are excluding these because providers have raised concerns about how we calculate timely achievement rates for apprenticeship standards. This is because the 'Learning planned end date' of an apprenticeship standard recorded in the ILR includes both the learning delivery element and end point assessment (EPA) element; where the timing of the EPA is not entirely in a provider's control. Therefore, we will suspend timely QARs for standards until we have implemented a way for providers to record reaching gateway (when they are ready to take their EPA).

Changes from version 1 of this document

- 8. We have made these changes to the QAR dataset:
 - aims recorded with a withdrawal reason of transfer to another aim with the same provider are only included in the transfer exclusions for overall and timely QARs where a new aim is recorded with a start date that is within 120 days of the end date of the withdrawn aim

https://www.gov.uk/government/publications/qualification-achievement-rates-2017-to-2018



Minimum standards

The apprenticeship tolerance level

19. The apprenticeship tolerance level is the second and final stage for measuring performance against Minimum Standards.

20. If a college or training organisation fails to meet the apprenticeship Minimum Standards through the tolerance level, our approach to intervention will apply. We may also use the results of Minimum Standards to inform business decisions. If we do this, we will specify how as part of those business processes.

21. The apprenticeship tolerance level will remain at 40% in 2018 to 2019. To calculate the tolerance we:

- will calculate how many of the apprenticeships delivered by a provider are below the Minimum Standards threshold; if the QAR for an apprenticeship is below the 62% threshold, we classify that apprenticeship as falling below the Minimum Standard.
- will then calculate if this is more than 40% of the total cohort for apprenticeships, if so the provider will be in scope for intervention.

https://www.gov.uk/government/publications/minimum-standards-2018-to-2019

Minimum standards 22. Due to the nature of the Minimum Standards calculation, it is possible to fall below the tolerance level and have an overall QAR above either the national or provider type rates. For example, a provider delivering 100 apprenticeships in the 2018 to 2019 hybrid end year delivered: a. 50 retail apprenticeship frameworks with a QAR of 46% (23 achieved) and b. 50 engineering apprenticeship standards with a QAR of 80% (40 achieved). The overall QAR would be 63% but the provider would fall below Minimum Standards because more than 40% of their cohort were on an apprenticeship with a QAR below the 62% threshold.

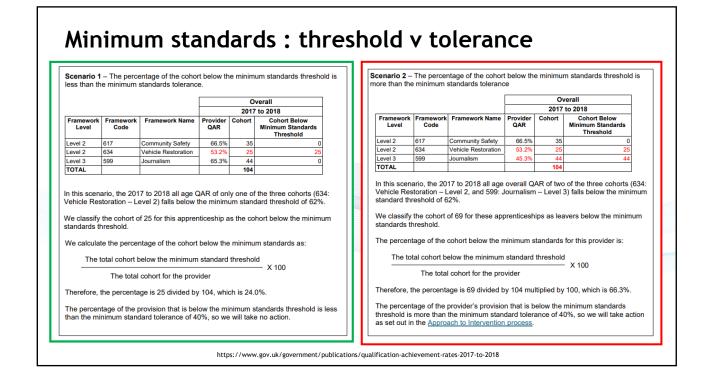
Minimum standards

Small or new apprenticeship provision

23. Where the underperforming provision exceeds the tolerance level but the cohort (we regard 'All age apprenticeships' as a cohort) is small and it is predominately new or immature provision that is below the Minimum Standards threshold, we will take this into account when deciding whether to take intervention action or what intervention action to take.

24. We expect a provider in this position to set quality improvement targets for the poor provision as a priority.

https://www.gov.uk/government/publications/minimum-standards-2018-to-2019



Beware continuers

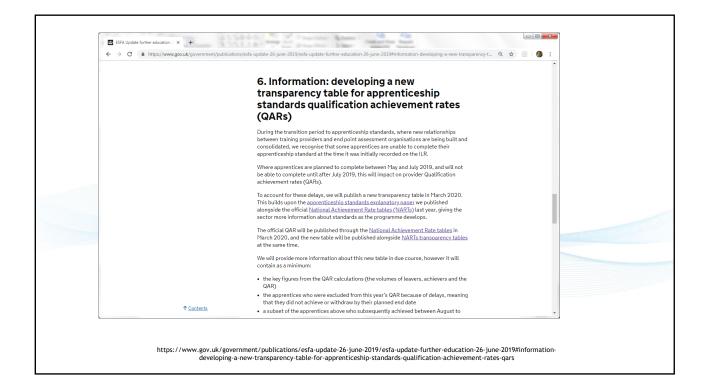
"We treat learning aims as withdrawals for the overall QAR methodology where they:
a have a completion status of 1 ('Learner continuing or intending to continue the learning activities leading to the learning aim') in the final R14 ILR return for a funding year AND
b do not have a corresponding record in the following funding year.
Where this occurs, we will set the reporting year as the year after the last submitted file containing the learning aim.
For example, an aim with a planned end date of June 2017 and a completion status of 1 ('Learner continuing or intending to continue the learning activities leading to the learning aim') recorded in the R14 ILR in 2016 to 2017, and does not appear in the R14 ILR in 2017 to 2018, will be a withdrawal in the 2017 to 2018 year."

Beware breaks in learning

"We treat learning aims as withdrawals for the overall QAR methodology where they have a completion status of 6 ('Learner has temporarily withdrawn from the aim due to an agreed break in learning') and where either:

- They do not have a corresponding restart record in the same funding year or in the following two funding years, OR
- The planned break recorded in the R14 ILR return for 2017 to 2018 has no corresponding restart record in the R04 ILR return of 2019 to 2020."

"If this scenario happens, the reporting year will be set to one year after the latter of the expected end year or actual end year."



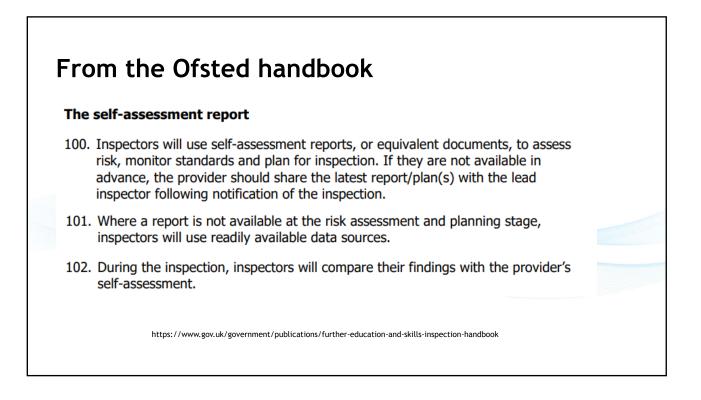
Bringing it all together in a selfasessment report (SAR) - best practice

Self-assessment report

Ofsted : "You will be aware that, following a government directive, the Provider Gateway closed in April 2016. In their Update 310, the Skills Funding Agency (SFA) made it clear that, in the future, Ofsted would request self-assessment reports (SARs) or their equivalents from you, just as the SFA had done in the past. There is no Ofsted requirement to produce or provide a SAR, but you will no doubt have a similar quality improvement document that you produce and update periodically.

"Ofsted will periodically write to all providers to request that they provide a copy of their self assessment. Providers can send their latest selfassessment to fes.sar@ofsted.gov.uk, at any time"

Ofsted tell me they worry if a provider doesn't have an annual SAR, and if you don't send them one you are more likely to be inspected



Things to consider, beyond the obvious narrative

No one way of doing it - "Ofsted does not require selfassessment to be provided in a specific format. Any assessment that is provided should be part of the provider's business processes and not generated solely for inspection purposes."

- > Using the QAR/MS in meaningful ways
- > Setting and monitoring relevant benchmarks and KPIs
- > Using learner and employer satisfaction (FE Choices and AS)

Be realistic - Ofsted hate qualitative statements that lack evidence

Other measures to consider in future - these are all things IfA interested in

"Proportion of apprenticeships beginning with a vacancy/new employee/new role"

"Retention up to sign-off for end point assessment" (note the ILR change: "the Learning Actual End Date will be completed after all learning has taken place and does NOT include the end point assessment period")

"Ratio of entry to success (including grades) in end-point assessment"

"Destinations in employment in the apprenticeship occupation"

"Attainment of a higher level educationally and/or occupationally within 3 and 5 years of completion"

https://www.instituteforapprenticeships.org/quality/what-is-a-quality-apprenticeship/

